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November 8, 1946

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NSC review(s) completed.

REPORT OF THE AD HOC COMMITTEETHE PROBLEM

1. To study and report on the future status of Psychological Warfare, to review World War II efforts in Psychological Warfare, and recommend:

a. A peacetime organization for keeping psychological warfare in a ready for mobilization status

b. A wartime psychological warfare organization

Both organizations to be <sup>given</sup> (assigned) such directives as will ensure effective planning, coordination and implementation, particularly with respect to the integration of (National) Psychological Warfare with military plans.

FACTS BEARING ON THE PROBLEM AND DISCUSSION

2. Psychological warfare is defined as the planned use of all measures, exclusive of armed conflict, designed to influence the thought, morale, or behavior of a given foreign group in such a way as to support the accomplishment of our (military or) national aims, with the following ultimate objectives:

a. To assist in overcoming an enemy's will to fight;

b. To sustain the morale of friendly groups in countries occupied by the enemy;

c. To improve the morale of friendly countries and the attitudes of neutral countries toward the United States.

3. See Tab B for Discussion covering

a. Analysis of shortcomings in the Structure and Conduct of Psychological Warfare in World War II.

b. Estimate of the Effectiveness of Allied Psychological Warfare in World War II.

c. The transition from Peacetime Information to Wartime Psychological Warfare.

d. Recommendations for the Creation of a Wartime Psycho-

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(As amended at meeting 7 Nov)

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logical Warfare.

d. Recommendations for the Creation of a Wartime Psychological Warfare Organization.

CONCLUSIONS

4. It is concluded that:

a. Psychological Warfare is an important factor in the achievement of national aims and military objectives.

b. The State Department has the primary responsibility for national policy determination in psychological warfare.

c. The Army and the Navy have a direct interest in psychological warfare policy determination, which affects the military security of the United States.

d. CIG has an interest in the intelligence and other aspects of Psychological Warfare.

e. There is need for a permanent sub-committee of SWNCC to serve as a planning body to study continuously the problems of psychological warfare, and to recommend the measures required to achieve coordinated direction of psychological warfare in time of war.

f. This Sub-Committee should be limited in its functions to study, and planning the structure and the functions of a Psychological Warfare organization which should become operative in time of war or earlier as directed by the President.

g. All appropriate agencies of the government should be required to assist in implementation of approved psychological warfare plans.

h. The implementation of psychological warfare plans and directives in a military theater of operations, is the active responsibility of the Theater Commander concerned.

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RECOMMENDATIONS

5. It is recommended that SWNCC:

- a. Approve Appendix "A" (a charter for the agency proposed in paragraph 4e subject to approval of the NIA.
- b. Inform the President, by personal representation, of contents of this report and the action taken thereon.
- c. Transmit this report to the Secretaries of State, War and Navy, the JCS, the Director of Central Intelligence, and members of the committee only, for guidance and appropriate measures of implementation.

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November 8, 1946  
(Colonel Briggs)

## APPENDIX "A"

## DRAFT

## PSYCHOLOGICAL WARFARE SUB-COMMITTEE

## CHARTER

ORGANIZATION

1. The Psychological Warfare Sub-Committee is hereby established as a permanent agency of the State-War-Navy Coordinating Committee (SWNCC), charged with preparation of policies, plans, and studies for immediate employment of national psychological warfare in time of war (or earlier, as directed by the President).

2. Psychological warfare is defined as the planned use of all measures, exclusive of armed conflict, designed to influence the thought, morale, or behavior of a given foreign group in such a way as to support the accomplishment of our (military or) national aims, with the following ultimate objectives:

- a. To assist in overcoming an enemy's will to fight:
- b. To sustain the morale of friendly groups in countries occupied by the enemy:
- c. To improve the morale of friendly countries and the attitudes of neutral countries toward the United States.

MEMBERSHIP

3. The Psychological Warfare Sub-Committee will consist of:
- a. Two officials of the State Department, one of whom will serve as chairman.
  - b. Two officers of the Central Intelligence Group.
  - c. One officer of the War Department.
  - d. One officer of the Navy Department.
4. Alternates with plenary powers shall be designated to act for each member in absentia.
5. It shall be provided with a permanent secretariat by SWNCC.

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6. The Central Psychological Warfare Committee shall be responsible for the:

a. Preparation of national plans and implementing directives relating to the employment of psychological warfare in time of war (or earlier, as directed by the President), and for transmission of subject plans to SWNCC for approval by SWNCC, the National Intelligence Authority (NIA), and the Joint Chiefs of Staff (JCS).

b. Preparation of all necessary plans, including organization, for transition from peacetime to wartime status, and for transmission of these plans to SWNCC for approval by SWNCC, NIA, and JCS.

PROCEDURE

7. The Central Psychological Warfare Committee shall:

a. Establish its own method of procedure.

b. Maintain close liaison with the appropriate policy offices of the State, War and Navy Departments, and with authorized coordinating agencies of other Departments of the Government of the United States.

c. Utilize the services of the Central Intelligence Group for necessary intelligence in the preparation of plans, studies, and reports.

8. Each member of the ~~CPWC~~ *PW Sub Com* is authorized to request the presence at committee meetings of authoritative consultants from the policy and functional offices of his department or agency.

9. If unable to reach agreement on policies, plans and directives, the ~~CPWC~~ shall report promptly to SWNCC for decision.

*PW Sub Com*

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7 Nov 1946

Office Memorandum • UNITED STATES GOVERNMENT

TO : *Mrs Edger.*  
FROM :  
SUBJECT: *Psychological Warfare.*

DATE: *12 Nov 46.*

*[Signature]*

*Herewith the latest drafts of the PR  
sub-committee report and the charter of the permanent  
committee which they are recommending -*

*[Signature]*